

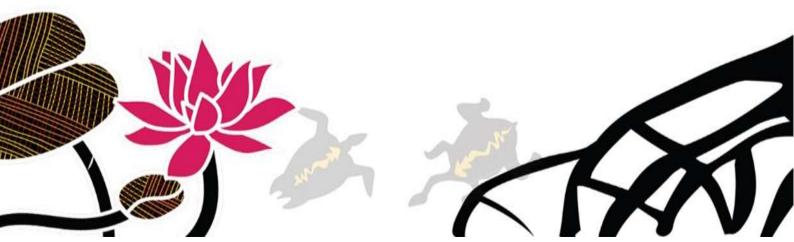
MANINGRIDA

WEST ARNHEM REGIONAL COUNCIL

LOCAL AUTHORITY MEETING

AGENDA

THURSDAY, 12 JANUARY 2023



Notice is hereby given that a Local Authority Meeting of the West Arnhem Regional Council will be held in Maningrida on Thursday, 12 January 2023 at 10:00.

Paul Hockings Chief Executive Officer

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Acknowledgement of Country

West Arnhem Regional Council acknowledges the First Nations Custodians, and the many Language and Family groups who are Managers and Caretakers to each of their Traditional homelands and Waters across the West Arnhem Region Wards.

West Arnhem Regional Council pays its respects and acknowledges Elders, past, present and rising.

FOR THE MEETING 12 JANUARY 2023

Agenda Reference:	3.1
Title:	Apologies and Leave of Absence
File Reference:	1052123
Author:	Charlotte Meneer, Executive Assistant to the CEO and Mayor
File Reference:	1052123

SUMMARY

This report is to table, for the Maningrida Local Authority's record, any apologies and requests for leave of absence received from Authority members for the meeting held on 12 January 2023.

STATUTORY ENVIRONMENT

Clauses 7.1(f) and 9 Guideline 1: Local Authorities 2021

STRATEGIC IMPLICATIONS

This report is aligned to goals in pillar 6 in the *Regional Plan and Budget 2022-2023* as outlined below:

PILLAR 6 FOUNDATIONS OF GOVERNANCE

Integrity is at the heart of everything we do. We are leaders of best practice and excellence in governance, advocacy, consultation and administration. Our processes, procedures and policies are ethical and transparent.

Goal 6.3 Council and Local Authorities Excellence in governance, consultation administration and representation

VOTING REQUIREMENTS

Not applicable at this time.

RECOMMENDATION:

That the Maningrida Local Authority notes members apologies and/or requests for leave of absence for the meeting held on 12 January 2023.

FOR THE MEETING 12 JANUARY 2023

Agenda Reference:	4.1
Title:	Absent Without Notice
File Reference:	1052125
Author:	Charlotte Meneer, Executive Assistant to the CEO and Mayor

SUMMARY

This report is to table, for the Maningrida Local Authority's record, any appointed members that are absent without notice for the meeting held on 12 January 2023.

STATUTORY ENVIRONMENT

Clauses 7.1(f) and 9 Guideline 1: Local Authorities 2021

POLICY IMPLICATIONS

This report has been prepared in accordance with Council's Scheduling and Conduct of Meetings (Elected, Local Authority and Council Committee Members) Policy.

STRATEGIC IMPLICATIONS

This report is aligned to pillar 6 in the *Regional Plan and Budget 2022-2023* as outlined below:

PILLAR 6 FOUNDATIONS OF GOVERNANCE

Integrity is at the heart of everything we do. We are leaders of best practice and excellence in governance, advocacy, consultation and administration. Our processes, procedures and policies are ethical and transparent.

Goal 6.3Council and Local AuthoritiesExcellence in governance, consultation administration and representation

VOTING REQUIREMENTS

Not applicable at this time.

RECOMMENDATION:

That the Maningrida Local Authority notes members absences without notice for the meeting held on 12 January 2023.

FOR THE MEETING 12 JANUARY 2023

Agenda Reference:	5.1
Title:	Acceptance of Agenda
File Reference:	1052126
Author:	Charlotte Meneer, Executive Assistant to the CEO and Mayor

SUMMARY

Agenda papers are submitted for acceptance by appointed members for the Maningrida Local Authority meeting of 12 January 2023.

COMMENT

The Local Authority is encouraged to review the agenda and to accept or not accept the agenda.

STATUTORY ENVIRONMENT

Clause 11 of *Guideline 1: Local Authorities 2021* is relevant to this matter.

STRATEGIC IMPLICATIONS

This report is aligned to goals in pillar 6 in the *Regional Plan and Budget 2022-2023* as outlined below:

PILLAR 6 FOUNDATIONS OF GOVERNANCE		
Integrity is at the heart of everything we do. We are leaders of best practice and excellence in governance, advocacy, consultation and administration. Our processes, procedures and policies are ethical and transparent.		
Goal 6.3	Council and Local Authorities Excellence in governance, consultation administration and representation	
Goal 6.5	Planning and Reporting Robust planning and reporting that supports Council's decision-making processes	

VOTING REQUIREMENTS

Simple majority.

RECOMMENDATION:

That the agenda for the Maningrida Local Authority meeting of 12 January 2023 as circulated be accepted.

FOR THE MEETING 12 JANUARY 2023

Agenda Reference:	6.1
Title:	Confirmation of Previous Local Authority Meeting Minutes - 3 November
	2022
File Reference:	1052127
Author:	Charlotte Meneer, Executive Assistant to the CEO and Mayor

SUMMARY

Unconfirmed minutes of the 3 November 2022 Maningrida Local Authority meeting are submitted to the Authority for confirmation that the minutes are a true and correct record of the meeting.

STATUTORY ENVIRONMENT

The minutes as submitted and confirmation of the minutes must comply with section 101 of the *Local Government Act 2019*.

STRATEGIC IMPLICATIONS

The confirmation of previous minutes is aligned to the following goals as outlined in pillar 6 of the *Regional Plan and Budget 2022 - 2023*:

PILLAR 6 FOUNDATIONS OF GOVERNANCE			
governan	Integrity is at the heart of everything we do. We are leaders of best practice and excellence in governance, advocacy, consultation and administration. Our processes, procedures and policies are ethical and transparent.		
Goal 6.2	Records Delivery of storage and retrieval of records processes which support efficient and transparent administration		
Goal 6.5	Planning and Reporting Robust planning and reporting that supports Council's decision-making processes		

VOTING REQUIREMENTS

Simple majority.

RECOMMENDATION:

That the minutes of the 3 November 2022 Maningrida Local Authority meeting are adopted as a true and correct record of the meeting.

ATTACHMENTS

1 Maningrida Local Authority 2022-11-03 [1578] Minutes.DOCX



Minutes of the West Arnhem Regional Council Maningrida Local Authority Meeting 3 November 2022 at 10:00 Council Chambers, Maningrida

Chairperson Sharon Hayes declared the meeting open at 10:30, welcomed all in attendance and acknowledged the Traditional Owners.

Matthew Ryan Jacqueline Phillips

Julius Kernan

APPOINTED MEMBERS PRESENT

Sharon Hayes
Jessica Phillips
Shane Namanurki
Joyce Bohme
Sophia Brian

ELECTED MEMBERS PRESENT

Ma	yor	r.
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Councillor

Councillor

STAFF PRESENT

Chief Executive Officer	Paul Hockings
Acting Chief Operating Officer	Jesse Evans
Council Services Manager, Maningrida	Darren Lovett
Finance Manager	Andrew Shaw
Executive Manager, Advocacy and Strategy	Brooke Darmanin (video conference)
First Nations Cultural Advisor	Yanja Thompson

APOLOGIES

3.1 APOLOGIES AND LEAVE OF ABSENCE

The Committee considered Apologies and Leave of Absence.

The Maningrida Local Authority noted Councillor James Woods and Local Authority member Manual Brown apology for the meeting held on 3 November 2022.

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West Arnhem Regional Council

ABSENT WITHOUT NOTICE

4.1 ABSENT WITHOUT NOTICE

The Committee considered Absent Without Notice.

The Maningrida Local Authority noted that no members were absences without notice for the meeting held on 3 November 2022.

ACCEPTANCE OF AGENDA

6.1 ACCEPTANCE OF AGENDA

The Committee considered Acceptance of Agenda.

MAN158/2022 RESOLVED: On the motion of Mr Shane Namanurki Seconded Councillor Julius Kernan

The agenda for the Maningrida Local Authority meeting of 3 November 2022 as circulated was accepted.

CARRIED

DECLARATION OF INTEREST OF MEMBERS OR STAFF.

7.1 DISCLOSURE OF INTEREST OF MEMBERS OR STAFF

The Committee considered Disclosure of Interest of Members or Staff.

The Maningrida Local Authority noted declarations of interest from Chairperson Hayes and Member Shane Namanurki in relation to the letter tabled from the Maningrida Progress Association Inc. for the meeting held on 3 November 2022.

CONFIRMATION OF PREVIOUS MINUTES

8.1 CONFIRMATION OF PREVIOUS LOCAL AUTHORITY MEETING MINUTES - 4 AUGUST 2022

The Committee considered Confirmation of Previous Local Authority Meeting Minutes - 4 August 2022.

MAN159/2022 RESOLVED: On the motion of Mayor Matthew Ryan Seconded Councillor Julius Kernan

The minutes of the 4 August 2022 Maningrida Local Authority meeting are adopted as a true and correct record of the meeting.

CARRIED

COUNCIL'S RESPONSES - LOCAL AUTHORITY ISSUES

8.1 COUNCIL'S RESPONSE TO LOCAL AUTHORITY ISSUES RAISED

The Committee considered Council's Response to Local Authority Issues Raised.

The Maningrida Local Authority noted the report.

Minute note: Staff member Brooke Darmanin left the meeting at 10:45.

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LOCAL AUTHORITY ACTION ITEMS

9.1 REVIEW OF LOCAL AUTHORITY ACTION ITEMS

The Committee considered Review of Local Authority Action Items.

MAN160/2022 RESOLVED: On the motion of Mayor Matthew Ryan Seconded Councillor Jacqueline Phillips

The Maningrida Local Authority reviewed the action items list and approved the removal of completed actions.

CARRIED

Minute note: Local Authority Member Joyce Bohme left the meeting at 10:52 and re-joined at 10:56.

CSM REPORT ON REGIONAL COUNCIL SERVICES

10.1 CSM REPORT ON CURRENT REGIONAL COUNCIL SERVICES

The Committee considered CSM Report on Current Regional Council Services.

The Maningrida Local Authority noted the report.

Minute note: Staff member Yanja Thompson left the meeting at 11:38.

FINANCE REPORT

11.1 FINANCIAL REPORT TO AUGUST 2022

The Committee considered Financial Report to August 2022.

The Maningrida Local Authority noted and received the Financial Report for the year to date period, July 2022 to August 2022.

11.2 LOCAL AUTHORITY FUNDING

The Committee considered Local Authority Funding.

The Local Authority:

- Noted the report;
- Noted the attached Local Authority project funding certification report for Maningrida for the period ended 30 June 2022.

GENERAL ITEMS

12.1 ADDITIONAL STREETLIGHTS - ENTRANCE ROAD - MANINGRIDA

The Committee considered Additional Streetlights - Entrance Road - Maningrida.

M	AN161/2022 RESOLVED:
Or	the motion of Councillor Julius Kernan
Se	conded Mayor Matthew Ryan
Th	e Local Authority:
٠	Noted the report;
•	Reviewed the project and defers decision making pending further conversations

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West Arnhem Regional Council

CARRIED

12.2 SOLAR LIGHTS - TAKEWAY STORES - COUNCIL OFFICE - MANINGRIDA

The Committee considered Solar Lights - Takeway Stores - Council Office - Maningrida.

MAN162/2022 RESOLVED: On the motion of Mayor Matthew Ryan Seconded Ms Jessica Phillips

The Local Authority:

- Noted the report;
- Reviewed this project and approved the allocation of \$27,554.58 from Maningrida Local Authority funding for the project and allocates an additional \$2,445.15 to fund 1 further light overlooking the carpark.

CARRIED

12.3 MANINGRIDA HALF BASKET BALL COURT DRAINAGE, COCONUT ROAD

The Committee considered Maningrida Half Basketball court Drainage, Coconut road.

MAN163/2022 RESOLVED: On the motion of Mayor Matthew Ryan Seconded Mr Shane Namanurki

That the Local Authority:

- Noted the report;
- Reviewed the Drainage Options and recommended option 2 should be selected during this meeting; and
- · Directs the administration for this project to select:
 - option 2,at an estimated cost of \$39,600 (Extend the existing concrete slab by 1.5 metres with raised rounded kerb and spoon drain around 2 sides)
 - Requests Council to direct the administration to present a further scope and budget for bollards and existing community plaque to be installed.

CARRIED

Minute note : Staff member Yanja Thompson re-joined the meeting at 12:27.

12.4 DRAFT OF THE 2021-2022 WEST ARNHEM REGIONAL COUNCIL ANNUAL REPORT

The Committee considered a draft of the 2021-2022 West Arnhem Regional Council Annual Report.

The Local Authority:

- Noted the progress made towards completing the 2021-2022 West Arnhem Regional Council Annual Report.
- Reviewed and provided feedback to include LA member photos within 2021-2022
 West Arnhem Regional Council Annual Report that was provided at the meeting.

12.5 LOCATION OF BUS SHELTERS

The Committee considered Location of Bus Shelters.

MAN164/2022 RESOLVED: On the motion of Mayor Matthew Ryan Seconded Ms Jessica Phillips

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The Local Authority:

- Noted the report;
- Selected and approved the locations for the installation of the remaining bus stop shelters. Two along the new sub-division road and one to the back of the new subdivision
- Requests Council to direct the administration to budget and scope further bus stop options

CARRIED

Minute note : Mayor Ryan left the meeting at 13:08 and retuned at 13:15.

12.6 UPDATE ANIMAL CONTROL - VET VISIT OCTOBER 2022

The Committee considered an update Animal Control - Vet Visit October 2022 report.

The Local Authority noted the report for reporting purposes only.

Minute note : Chairperson Sharon Hayes and Member Shane Namanurki left the meeting due to a conflict of interest regarding Maningrida Progress Association letter for Local Authority funding towards the security programme.

MANINGRIDA PROGRESS ASSOCIATION FUNDING REQUEST LETTER

Paul Hockings tabled copies of a letter received from Maningrida Progress Association Inc. requesting Local Authority funding being utilised for partially funding security patrols to reduce crime in the community and safeguard businesses. Advice was also tabled from the Department stating that Local Authority funding cannot be used for this purpose. The CEO suggested this was a NT Police Force responsibility.

MAN165/2022 RESOLUTION

On the motion of Mayor Matthew Ryan Seconded Councillor Jacqueline Phillips

The Local Authority:

- noted the letter received by Maningrida Progress Association Inc.,
- noted advice received from the administration that local authority funds could not be committed to this project under the Local Government Regulation 2021; and
- requests this matter be referred to Council for discussion.

CARRIED

Minute note: Chairperson Sharon Hayes and Member Shane Namanurki re-joined the meeting at 13:27.

12.7 LOCAL AUTHORITY MEMBERS QUESTIONS

The Committee considered Local Authority Members Questions.

The Chairperson invited questions from Local Authority Members.

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NEXT MEETING

The next meeting date will be confirmed during the next Ordinary Council meeting on 9 November 2022.

MEETING DECLARED CLOSED

Chairperson Sharon Hayes declared the meeting closed at 13:51.

This page and the preceding 5 pages are the minutes of the Maningrida Local Authority meeting held on 3 November 2022.

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hairperson	Date Confirmed
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West Arnhem Regional Council

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FOR THE MEETING 12 JANUARY 2023

Agenda Reference:	7.1
Title:	Northern Territory Government Review of Local Authorities
File Reference:	1052107
Author:	Brooke Darmanin, Executive Manager Advocacy and Strategy

SUMMARY

The purpose of this report is to provide context and information regarding the Northern Territory Government Review of Local Authorities to the Gunbalanya Local Authority Members so that it may assist them to provide feedback via Councils submission to the Review

BACKGROUND

Local authorities (LAs) were established in 2014 under section 53B of the former *Local Government Act 2008* (the 2008 Act). LAs were established as a response to concerns from communities that the transition from the former community government councils to regional councils led to a loss of communities' voices in the planning and delivery of council programs and services in their community.

The inclusion of LAs in the structure of regional councils is intended to ensure communities have a say in their regional councils' planning, prioritisation, funding and delivery of services and infrastructure for their community; and the provision of information and feedback to communities about the councils' decisions and activities in that community. The ultimate goal is effective, responsive council services for remote communities.

In 2021, before the commencement of the 2019 Act, the Department of the Chief Minister and Cabinet (CM&C) started a desktop review (Review 1) of how well regional councils and LAs were meeting the intent of the 2008 Act and Guideline 8. The aim of Review 1 was to identify good practice across the NT as well as areas that could be further strengthened, and to determine what actions could be considered to better support the delivery of the intent of LAs given their expanded roles under the 2019 Act. Review 1 focused on the 66 LAs established across the Northern Territory for the period 1 July 2019 to 30 June 2020.

Review 1 was informed by the information available on regional councils' websites, information held and observations made by CM&C and some feedback and insights provided by regional councils. The findings and draft recommendations were provided to councils and other stakeholders in early 2022 for comment.

The Review 1 report acknowledged limitations associated with any desktop process. However it provided a platform for more discussion with councils, LA members and others, resulting in the direction outlined in this report.

Review 1 confirmed that there is noticeable diversity in the functioning of LAs and the way councils work with them, with some LAs engaging strongly with their communities and working with their councils to deliver on community priorities and aspirations, and some others struggling to meet or attain quorum to enable recommendations to be made about community priorities. Some LAs, with their councils' support, consider broader matters than council business, acting as a forum and conduit for community engagement in matters including local, Territory and Commonwealth government priorities.

In addition, feedback from councils and LA members has indicated that some of the requirements placed on them by the NT Government, or interpretations of these requirements, are impeding their ability to achieve their core functions.

Feedback on Review 1 included the following: **Role of LAs:**

- a need for greater recognition, promotion and celebration of the strengths of the LA model and more sharing of examples of LAs and their councils successfully achieving the intent of the Act;
- the need for CM&C, councils and LAs to have a clear and common understanding of the definition and scope of their core functions and requirements;

Flexibility:

- the need for flexibility in how LAs and their councils deliver on the core functions (or choose to move beyond the core) to respond to differences between communities, their aspirations and the capacity of LAs;
- providing for flexibility for those communities, LAs and councils who want to have more integrated engagement, not just on local government matters. For example, some communities would like to see a single body coordinating community input into local government and NT Government (or broader) planning, services and prioritisation; while others have indicated a preference that LA members continue to focus on local government and other groups are established or continue to provide input into NT Government and broader matters;
- recognition that some LAs are well established with consistent membership who deliver wellregarded outcomes for their communities and council, and others are less established; and
 that, over time, LAs may cycle through these stages. This impacts on the levels of support
 needed from councils for their LAs and the level of autonomy LAs may have, and needs to be
 accommodated in expectations set by CM&C and required of councils;

Decision making

LAs should have as much influence and decision-making power as is appropriate to their stage
of development and the delegations of the council; for example, some councils have already
delegated decision making in the use of LA Project Funding (LAPF) to their LA, and some have
delegated decision making over other community funding. The council is the decision-maker
about the level of delegation relevant for their LA/s;

LA Members:

- a need for greater role clarity, capacity building and support for LA members and LA chairs;
- the need to revisit whether proxies should be permitted for LA members;

Administration:

- CM&C should remove any administrative requirements that detract from the ability of the LA and council to deliver on their core function. This needs to be balanced with good governance and accountable administrative process, reflecting that LAs are involved in the use of public resources and should be respected in their communities as informed, well governed and responsive structures;
- performance reporting should be focused on the intended outcome; ie the demonstration by councils of the engagement of communities through their LAs, and of the council's responsiveness to the advice, input and advocacy of their LA, including through the delivery of agreed community priorities;
- LAs should be able to set their own agendas and conduct their own meetings, while recognising the role of councils in managing administration, building capacity and responding to the varying levels of experience and capacity of members;

Resourcing/support

 some LAs and their councils continue to see benefit in having CM&C representatives at meetings at least occasionally, to coordinate responses to questions from community and LAs about NT Government matters, as well as to support engagement with other NT Government agencies;

- LAPF is a valuable resource for LAs and their councils to respond to community priorities. However, some councils struggle to spend these funds in the required time frames. The support role of CM&C is important in helping councils to address any barriers to the timely expenditure of funding on community priorities as determined by the LA and council;
- Accessible information should be provided to enable communities to understand how priorities for the use of LAPF are determined, and where they are spent;
- A need for a review of the LAPF guidelines to ensure their alignment with the core intent of the LAs;
- Any changes to the LA model should avoid requiring additional council resourcing. For example, where communities and their LAs want to have a broader role than council matters, there may need to be negotiation of partnering with NTG or others to share costs.

As a result of feedback and further discussions, the focus of the Review 1 report changed considerably into this report. This report emphasises the intent of the legislative framework for LAs and provides a principles-based direction for how this intent will be strengthened across the diverse councils of regional NT.

This review does not anticipate a change in the 2019 Act in relation to the role of LAs; LAs will remain part of their regional council structure, and continue to be subject to the control and direction of their relevant regional council.

COMMENT

Today's meeting aims to provide an opportunity for Local Authority Members to consider ways in which they feel their Local Authority could operate better in order to strengthen the role of Local Authorities and better assist their communities.

Included in the attachments are questions from the Northern Territory Government for the Local Authority to consider and discuss and also includes a running sheet of today's workshop.

The feedback from all West Arnhem Regional Councils Local Authorities and Council will be consolidated and provided to the Department in a single report

STATUTORY ENVIRONMENT

Northern Territory Local Government Act 2019

POLICY IMPLICATIONS

West Arnhem Regional Council Policies:

- 1. Allowances and Expenses (Elected Local Authority and Council Committee Members) Policy 20210601
- 2. Local Authority Appointments Resignations and Terminations Policy

FINANCIAL IMPLICATIONS

Dependant on the feedback received from the Local Authority and the overall outcome of the Northern Territory Review of Local Authorities there may be financial implications for Council, noting these would be considered in detail once able to be determined and quantified

STRATEGIC IMPLICATIONS

PILLAR 1 PARTNERSHIPS, RELATIONSHIPS AND BELONGING

Investing in relationships and partnerships at all levels supports and strengthens community and belonging. We prioritise the value of partnerships and relationships as a key determinant of a happy, strong and thriving community.

Community Engagement

Goal 1.1 Seek out and support diverse perspectives and collaborations with community, community leaders, businesses, agencies and local service providers to enhance community life

PILLAR 6 FOUNDATIONS OF GOVERNANCE

Integrity is at the heart of everything we do. We are leaders of best practice and excellence in governance, advocacy, consultation and administration.

Our processes, procedures and policies are ethical and transparent.

Goal 6.3	Council and Local Authorities Excellence in governance, consultation administration and representation
Goal 6.5	Planning and Reporting Robust planning and reporting that supports Council's decision-making processes

VOTING REQUIREMENTS

Simple Majority

RECOMMENDATION:

That the Maningrida Local Authority consider and provide feedback on ways in which the Local Authority can be strengthened and improved

ATTACHMENTS

- **1** NTG LA Review questions for consultations.docx
- 2 LA Review workshop.docx

LA Review – questions for consultation

Thinking about how you can talk to your community about what they want and work better with the council:

- 1. What are the things that your LA does well?
- 2. How could things be improved or what should you do differently?
- 3. How do you talk to your community about what is important to them?
- 4. Do you just want to focus on council business or do you want to join up issues and get input from other organisations on what they are doing in the community?
- 5. Do the rules and procedures help with your meetings and with talking to the community or do they need to be more flexible? How would you run meetings and go about getting feedback from the community so that they work better?
- 6. Who should be on the LA? Currently there can be between 6 14 members. Do you want to involve other people or organisations at meetings?
- 7. What help and support do you need to be able to perform your role?
- 8. Can communication with the Council be improved? What suggestions would you make to do this?

Suggestion	Comment/Feedback
Local Authority Members Workshops • Community Plan for each community • Youth Plan • Grant Wishlists	
Training for LA Chair's	
Changing the Agenda Are there reports we don't need? What would the LA like to focus on	
Do we need translators for meetings	
LA Proxy Members	

LA Review – Strengthening West Arnhem Local Authorities

LA Members on recruitment panels for their community	
More meetings	
Communications Plan for LA's • Radio • Posters • Instagram • Facebook	

WEST ARNHEM REGIONAL COUNCIL FOR THE MEETING 12 JANUARY 2023

EXCLUSION OF THE PUBLIC

The information in this section of the agenda is classed as confidential under section 293(1) of the *Local Government Act 2019* and regulation 51 of the *Local Government (Administration) Regulations* 2021.

WEST ARNHEM REGIONAL COUNCIL FOR THE MEETING 12 JANUARY 2023

RE-ADMITTANCE OF THE PUBLIC